

Message Text

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ORIGIN IO-14

INFO OCT-01 ISO-00 AF-10 ARA-14 EA-12 EUR-12 NEA-11
SIG-03 AGRE-00 AID-05 EB-08 ICA-20 COME-00 TRSE-00
CIAE-00 INR-10 NSAE-00 L-03 FRB-01 OMB-01 ITC-01
SP-02 LAB-04 OIC-02 SIL-01 STR-07 CEA-01 CAB-05
DODE-00 DOTE-00 FAA-00 HEW-06 OES-07 NSF-02 CEQ-01
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DRAFTED BY IO/IBC/BA:WMSOUTHWORTH, JR.:MIZ
APPROVED BY IO:CWMAYNES
IO:RLBARRY
EUR/CAN:JHROUSE, JR.
EA/ANP:TWAJDA
EA:LMCNUTT
EUR:DGOOTT

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FM SECSTATE WASHDC
TO USMISSION GENEVA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY VIENNA
AMCONSUL MONTREAL
AMEMBASSY OTTAWA
AMEMBASSY BRUSSELS
AMEMBASSY TOKYO
AMEMBASSY CANBERRA
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY BERN
AMEMBASSY STOCKHOLM
AMEMBASSY BONN

UNCLAS STATE 162879

ICAO, USIAEA, UNIDO, PARIS ALSO FOR NESCO
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E.O. 11652: N/A

TAGS: AORG

SUBJECT: GENEVA GROUP CONSULTATIVE LEVEL XV (GG/CL XV)
ROME ALSO FOR FODAG

1. THIS MESSAGE TO ALL GENEVA GROUP CAPITALS AND MISSIONS TO INTERNATIONAL ORGANIZATIONS OUTLINES OUR POST GG/CL XV THINKING INCLUDING THAT RELATING TO A THIRD SPECIAL SESSION IN NEW YORK EARLY IN THE 33RD UNGA. IT SHOULD BE DRAWN ON AS NECESSARY WITH HOST GOVERNMENT AGENCY OFFICIALS AND LOCAL GG MEMBERS.

2. SUMMARY OF AGREED CONCLUSIONS OF GG/CL XV WAS TRANSMITTED ALL ADDRESSEES BY GENEVA FOLLOWING MEETING. AS THAT DOCUMENT INDICATES, GG DEVOTED ATTENTION PRIMARLY TO (A) THE INDICATIVE TARGET FIGURE APPROACH TO INTERNATIONAL ORGANIZATION BUDGETS (WHO, FAO, UNESCO, ILO); (B) QUESTIONS REGARDING THE FINANCING AND DELIVERY OF TECHNICAL ASSISTANCE; (C) EVALUATION, AND (D) COORDINATION IN CAPITALS. THESE ISSUES CONTINUE TO BE CURRENT AND IMPORTANT TO US PARTICIPATION IN INTERNATIONAL ORGANIZATIONS, BOTH BECAUSE THEY ARE BASIC TO MANAGEMENT IMPROVEMENT IN THE AGENCIES AND BECAUSE POSITIVE ACTION ON THEM IS RESPONSIVE TO THE ACCELERATING DOMESTIC PRESSURES TO REDUCE BUDGET GROWTH AND INCREASE EFFECTIVENESS. IF WE CANNOT MOUNT AN EFFECTIVE PROGRAM TO STOP UNNECESSARY BUDGET GROWTH, OUR BUDGET REQUESTS WILL FARE WORSE AND WORSE WITH CONGRESS.

3. IT FOLLOWS FROM PRECEDING PARAGRAPH THAT WE SEE INTENSIFICATION OF DIALOGUE ON ITF FOR NEXT BIENNIAL BUDGET, UTILIZATION OF STANDARD ANALYTICAL FRAMEWORK FOR BUDGET ANALYSIS AND PROGRAM EVALUATION NOT ONLY AS IMPORTANT BUT UNCLASSIFIED

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AS ESSENTIAL. (THIS OBJECTIVE RELATES PARTICULARLY TO THE FOUR MAJOR SPECIALIZED AGENCIES, BUT WE HOPE OTHER LOCAL GENEVA GROUPS, UNDER THE LEADERSHIP OF THE US/UK CO-CHAIRMEN, WILL CAREFULLY CONSIDER ITS POTENTIAL IN THE AGENCIES WITH WHICH THEY ARE CONCERNED.) SUCH DIALOGUE IS PROCEEDING EFFECTIVELY IN THE CASE OF WHO; IS UNDER WAY IN FAO, AND WE HOPE WILL GET STARTED IN UNESCO. WE OBVIOUSLY TAKE A NEUTRAL STANCE IN THE CASE OF ILO. WE SUGGEST IT WOULD BE USEFUL FOR LOCAL GGS TO DEVELOP CALENDAR OF QUOTE CRUNCH UNQUOTE POINTS IN THE DEVELOPMENT OF THE NEXT BIENNIAL BUDGET FOR WHICH ITFS ARE TO BE SET, SO THAT GG CONSULTATION AND DIALOGUE WITH AGENCY CAN BE CONDUCTED AT EARLY AND APPROPRIATE TIMES IN THE BUDGET PROCESS. IT WAS AGREED AT GG/CL XV THAT GENEVA GROUPS MUST CONDUCT DIALOGUE WITH AGENCY BUDGET OFFICIALS AT THE TIME WHEN A BUDGET IS BEING PREPARED RATHER THAN AFTER THE WORK IS SUBSTANTIALLY COMPLETED. IN THE CASE OF GG(FAO) AND GG(UNESCO) THAT TIME IS NOW. OTHER GROUPS ARE URGED TO SCHEDULE APPROACHES FOR PURPOSE OF AGREEING ON COMMON LINE WELL IN ADVANCE OF NEXT BUDGET DEVELOPMENT.

4. THE MATTER OF THE MEDIUM-TERM PLAN -- ITS NATURE,

CONTENT, AND USEFULNESS -- AROSE AT GG/CL XV ON THE BASIS OF A PAPER SUBMITTED BY THE NETHERLANDS WITHOUT, IN OUR OPINION, RECEIVING THE INFORMED ATTENTION OF THE MEMBERS. WE HOPE CAPITALS WILL DEVELOP POSITIONS ON THIS ISSUE WITH A VIEW TOWARD DEFINITIVE ACTION AT GG/CL XVI. WE ARE NOW SEEKING TO DEVELOP A COMPREHENSIVE U.S POSITION ON THE CONTENT AND USE OF THE MEDIUM-TERM PLAN, INCLUDING ITS RELATIONSHIP TO THE INDICATIVE TARGET FIGURE APPROACH TO SA BUDGETS.

5. EVALUATION HAS BEEN AND CONTINUES TO BE A SUBJECT OF UTMOST CONCERN TO THE UNITED STATES AND WE WELCOMED THE GG/CL XV INTEREST IN STRENGTHENING EVALUATION EFFORTS IN THE UN SYSTEM. THIS INCLUDED (A) ADOPTION OF EXPERTS
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REPORT ON PROGRAM EVALUATION, (B) SUPPORT FOR EXAMINATION OF TA ACTIVITIES AS EXEMPLIFIED BY U.S. PILOT STUDY IN KENYA, AND (C) STRESS ON THE IMPORTANCE OF INTERNAL EVALUATION IN THE AGENCIES THEMSELVES. WE WOULD PROPOSE THAT THIS SUBJECT BE ON THE AGENDA OF GG/CL XVI, LOOKING TOWARD A CONSENSUS ON TACTICS TO STRENGTHEN EVALUATION EFFORTS. IF RESOURCES PERMIT, AND IF OTHER GOVERNMENTS CONCUR WITH OUR PROPOSAL, WE WOULD BE WILLING TO DEVELOP A COMPREHENSIVE PAPER AS A BASIS FOR DISCUSSION AND ACTION.

THIS WOULD, OF COURSE, FOCUS ON WHAT HAS BEEN DONE IN TERMS OF ENCOURAGING EVALUATION AND WHAT WE SEE AS THE NEXT STEPS THAT SHOULD BE TAKEN.

6. ADDRESSEES WILL RECALL THAT GG/CL XV GAVE SOME CONSIDERATION TO THE JIU QUOTE REPORT OF THE ROLE OF EXPERTS IN DEVELOPMENT COOPERATION UNQUOTE (JIU/REP/98/3), AND THAT THE GROUP FOUND DISTURBING A PROPOSAL THAT FULL RESPONSIBILITY FOR MANAGING UNDP PROJECTS BE ASSUMED BY GOVERNMENTS. GG MEMBERS WERE TO CONSULT ON ISSUE AT UNDP GOVERNING COUNCIL WHICH WAS TO CONSIDER THIS ISSUE. IT LOOKS NOW AS THOUGH THE PROPOSAL WILL BE CAREFULLY BURIED. IF NOT, HOWEVER, FURTHER GENEVA GROUP CONSULTATION LOOKING TO THAT END MIGHT TAKE PLACE EITHER IN GENEVA GROUP (GENERAL) OR THIRD SPECIAL SESSION.

7. GG/CL XV AGREED THAT AS LONG AS THERE WERE MATTERS TO DISCUSS A THIRD SPECIAL SESSION SHOULD BE HELD IN NEW YORK EARLY IN THE 33RD GENERAL ASSEMBLY. THIS IS CURRENTLY SCHEDULED FOR MONDAY, OCTOBER 2. WE ARE NOT REPEAT NOT ENTHUSIASTIC ABOUT SUCH A MEETING, WHICH PROBABLY IS MORE TRAVEL THAN PROGRAM MOTIVATED, BUT IF IT IS TO BE HELD WE WOULD WANT TO SEE IT AS PRODUCTIVE AS POSSIBLE.
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8. WE ARE GIVING SERIOUS CONSIDERATION TO PRE-GG/CL CONSULTATIONS IN CAPITALS ON MAJOR AGENDA ITEMS WITH A VIEW TOWARD ENCOURAGING COORDINATION IN CAPITALS AND UPGRADING

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9. FOR GENEVA. AT GG/CL XV FRENCH DELEGATION POINTED OUT THE DESIRABILITY OF INTERPRETATION AT GG/CL MEETINGS AND INDICATED WILLINGNESS TO MEET COST OF FRENCH/ENGLISH-ENGLISH/FRENCH INTERPRETERS. MATTER WAS TO BE EXAMINED BY CO-CHAIRMEN AND GG (GENERAL). IF INTERPRETATION IS TO BE PROVIDED FOR A THIRD SPECIAL SESSION ADVANCE ARRANGEMENTS WILL BE NECESSARY.

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GG/CL XV.

11. FOR ROME. RESPONSE TO YOUR REQUEST FOR VIEWS ON GG/ROME COMING SEPTTEL.

12. RE PARA 3 ABOVE, NOW IS THE TIME FOR GG/WMO TO BEGIN CONSIDERATION OF A CONSOLIDATED POSITION ON WMO

QUADRENNIAL BUDGET WHICH WILL BE PRESENTED TO WMO
CONGRESS IN SPRING 1979. VANCE

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INFO USMISSION USUN NEW YORK 0000

UNCLAS STATE 162879

FOLLOWING REPEAT STATE 162879 ACTION GENEVA, PARIS, ROME,
VIENNA, MONTREAL, OTTAWA, BRUSSELS, TOKYO, CANBERRA, THE HAGUE,
LONDON, BERN, STOCKHOLM, AND BONN DDATED JUNE 27, 1978.

QUOTE:UNCLAS STATE 162879

ICAO, USIAEA, UNIDO, PARIS ALSO FOR NESCO

E.O. 11652: N/A

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12. RE PARA 3 ABOVE, NOW IS THE TIME FOR GG/WMO TO BEGIN CONSIDERATION OF A CONSOLIDATED POSITION ON WMO QUADRENNIAL BUDGET WHICH WILL BE PRESENTED TO WMO CONGRESS IN SPRING 1979. VANCE UNQUOTE VANCE

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TO USMISSION USUN NEW YORK

UNCLAS STATE 162879

FOLLOWING REPEAT STATE 162879 SENT ACTION GENEVA PARIS ROME
VIENNA MONTREAL OTTAWA BRUSSELS TOKYO CANBERRA THE HAGUE
LONDON BERN STOCKHOLM BONN JUN 27.
QUOTE UNCLAS STATE 162879

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AND THAT THE GROUP FOUND DISTURBING A PROPOSAL THAT FULL RESPONSIBILITY FOR MANAGING UNDP PROJECTS BE ASSUMED BY GOVERNMENTS. GG MEMBERS WERE TO CONSULT ON ISSUE AT UNDP GOVERNING COUNCIL WHICH WAS TO CONSIDER THIS ISSUE. IT LOOKS NOW AS THOUGH THE PROPOSAL WILL BE CAREFULLY BURIED. IF NOT, HOWEVER, FURTHER GENEVA GROUP CONSULTATION LOOKING TO THAT END MIGHT TAKE PLACE EITHER IN GENEVA GROUP (GENERAL) OR THIRD SPECIAL SESSION.

7. GG/CL XV AGREED THAT AS LONG AS THERE WERE MATTERS TO DISCUSS A THIRD SPECIAL SESSION SHOULD BE HELD IN NEW YORK EARLY IN THE 33RD GENERAL ASSEMBLY. THIS IS CURRENTLY SCHEDULED FOR MONDAY, OCTOBER 2. WE ARE NOT REPEAT NOT ENTHUSIASTIC ABOUT SUCH A MEETING, WHICH PROBABLY IS MORE TRAVEL THAN PROGRAM MOTIVATED, BUT IF IT IS TO BE HELD WE WOULD WANT TO SEE IT AS PRODUCTIVE AS POSSIBLE. U.S. CO-CHAIRMAN OF LOCAL GGS ARE REQUESTED TO ADVISE US BY MID-JULY OF ANY MATTERS THEY WOULD LIKE TO HAVE CONSIDERED AT SPECIAL SESSION. THE PRESENT TENTATIVE AGENDA INCLUDES CONSIDERATION OF THE U.S. PAPER ON UN SALARIES DISTRIBUTED AT GG/CL XV AND THE JIU REPORT ON LANGUAGES. WE WOULD ANTICIPATE THAT THE MEETING WILL ALSO PROVIDE OPPORTUNITY FOR MEMBERS WHO HAVE CARRIED ON FIELD STUDIES OF TECHNICAL ASSISTANCE PROGRAM TO REPORT ON THEM. WE HOPE TO HAVE COMPLETED ONE FURTHER SUCH STUDY (THE KENYA PILOT STUDY REPORTED ON AT GG/CL XV WAS THE FIRST) BY MID-SEPTEMBER, AND WE MAY BE IN A POSITION TO OUTLINE OUR FURTHER PLANS. SOME MEMBERS MAY WISH TO RAISE THE QUESTION OF A NEW YORK GENEVA GROUP.

8. WE ARE GIVING SERIOUS CONSIDERATION TO PRE-GG/CL CONSULTATIONS IN CAPITALS ON MAJOR AGENDA ITEMS WITH A VIEW TOWARD ENCOURAGING COORDINATION IN CAPITALS AND UPGRADING
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THE LEVEL OF CONSULTATION AT THE MEETING. THE IDEA WOULD BE TO FIRST AGREE WITH UK CO-CHAIRMAN ON 3-5 MAIN POINTS WE WANT TO SEEK PROGRESS ON, THEN SEEK AGREEMENT OF OTHERS IN CAPITALS TO CONCENTRATE ATTENTION ON THESE.

9. FOR GENEVA. AT GG/CL XV FRENCH DELEGATION POINTED OUT THE DESIRABILITY OF INTERPRETATION AT GG/CL MEETINGS AND INDICATED WILLINGNESS TO MEET COST OF FRENCH/ENGLISH-ENGLISH/FRENCH INTERPRETERS. MATTER WAS TO BE EXAMINED BY CO-CHAIRMEN AND GG (GENERAL). IF INTERPRETATION IS TO BE PROVIDED FOR A THIRD SPECIAL SESSION ADVANCE ARRANGEMENTS WILL BE NECESSARY.

10. FOR NESCO. WE HOPE CO-CHAIRMEN WILL TAKE EVERY POSSIBLE STEP TO BEGIN MEANINGFUL DISCUSSION OF UNESCO BUDGET, PARTICULARLY SINCE A NEW BUDGET CYCLE IS ABOUT TO START. IF MISSION FINDS SUPPORT IS NEEDED WE ARE PREPARED TO GO TO CAPITALS IN LIGHT OF CONCLUSIONS OF GG/CL XV.

11. FOR ROME. RESPONSE TO YOUR REQUEST FOR VIEWS ON GG/ROME COMING SEPTEL.

12. RE PARA 3 ABOVE, NOW IS THE TIME FOR GG/WMO TO BEGIN CONSIDERATION OF A CONSOLIDATED POSITION ON WMO QUADRENNIAL BUDGET WHICH WILL BE PRESENTED TO WMO CONGRESS IN SPRING 1979. VANCE UNQUOTE VANCE

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